# Chapter 1510

## **Pedestrian Facilities**

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## 1510.01 General

Pedestrian travel is a vital transportation mode. It is used at some point by nearly everyone and is a critical link to everyday life for many. Designers must be aware of the various physical needs and abilities of pedestrians in order to ensure facilities provide universal access.

Section 504 of the Rehabilitation Act and the Americans with Disabilities Act of 1990 (ADA) require pedestrian facilities to be designed and constructed so they are readily accessible to and usable by persons with disabilities. This chapter provides accessibility criteria for the design of pedestrian facilities that meet applicable state and federal standards.

The pedestrian facilities included in a project are determined during the planning phase based on: access control of the highway; local transportation plans; comprehensive plans and other plans (such as Walk Route Plans developed by schools and school districts); the roadside environment; pedestrian volumes; user age group(s); and the continuity of local walkways along or across the roadway.

When developing pedestrian facilities within a limited amount of right of way, designers can be faced with multiple challenges. It is important that designers become familiar with the ADA accessibility criteria in order to appropriately balance intersection design with the often competing needs of pedestrians and other roadway users.

Similar to the roadway infrastructure, pedestrian facilities (and elements) require periodic maintenance in order to prolong the life of the facility and provide continued usability. Title II of the ADA requires that all necessary features be accessible and maintained in operable working condition for use by individuals with disabilities.

## 1510.02 References

## 1510.02(1) Federal/State Laws and Codes

ADA – 28 Code of Federal Regulations (CFR) Part 35, as revised September 15, 2010

23 CFR Part 652, Pedestrians and Bicycle Accommodations and Projects

49 CFR Part 27, Nondiscrimination on the Basis of Disability in Programs or Activities Receiving Federal Financial Assistance (Section 504 of the Rehabilitation Act of 1973 implementing regulations)

Revised Code of Washington (RCW) 35.68, Sidewalks, gutters, curbs and driveways – All cities and towns

RCW 35.68.075, Curb ramps for persons with disabilities – Required – Standards and Requirements

RCW 46.04.160, Crosswalk (definition)

RCW 46.61, Rules of the Road

RCW 47.24.020, City streets as part of state highways – Jurisdiction, control

## 1510.02(2) Design Guidance

ADA Standards for Accessible Design, U.S. Department of Justice (USDOJ), 2010; consists of 28 CFR parts 35 & 36 and the ADA and Architectural Barriers Act (ABA) Accessibility Guidelines for Buildings and Facilities (ADA-ABAAG; also referred to as the 2004 ADAAG), July 23, 2004, U.S. Access Board. (For buildings and on-site facilities; applies to new construction or alterations as of March 15, 2012.) <sup>1</sup> http://www.access-board.gov/guidelines-and-standards

ADA Standards for Transportation Facilities, USDOT, 2006; consists of 49 CFR Parts 37 & 38 and the ADA and ABA Accessibility Guidelines for Buildings and Facilities (ADA-ABAAG; also referred to as the 2004 ADAAG), July 23, 2004, U.S. Access Board as modified by USDOT. (For transit, light rail, and similar public transportation facilities.) http://www.access-board.gov/guidelines-and-standards

Department of Justice/Department of Transportation Joint Technical Assistance on the Title II of the Americans with Disabilities Act Requirements to Provide Curb Ramps when Streets, Roads, or Highways are Altered through Resurfacing, USDOJ and USDOT, July 2013

<sup>1</sup> http://www.ada.gov/doj-fhwa-ta.htm

http://www.ada.gov/doj-fhwa-ta-glossary.htm

Manual on Uniform Traffic Control Devices for Streets and Highways, USDOT, FHWA; as adopted and modified by Chapter 468-95 WAC "Manual on uniform traffic control devices for streets and highways" (MUTCD)

1 www.wsdot.wa.gov/publications/manuals/mutcd.htm

Revised Draft Guidelines for Accessible Public Rights-of-Way (PROWAG), November 23, 2005, U.S. Access Board. The current best practices for evaluation and design of pedestrian facilities in the public right of way per the following FHWA Memoranda:

http://www.fhwa.dot.gov/environment/bikeped/prwaa.htm

http://www.fhwa.dot.gov/civilrights/memos/ada\_memo\_clarificationa.htm

<sup>1</sup> http://www.access-board.gov/guidelines-and-standards

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

How www.wsdot.wa.gov/publications/manuals/m21-01.htm

## 1510.02(3) Supporting Information

1991 ADA Standards for Accessible Design, USDOJ; consists of 28 CFR parts 35 & 36 and the ADA Accessibility Guidelines for Buildings and Facilities (ADAAG), July 1991, U.S. Access Board. (For buildings and on-site facilities: Expired for new construction and alterations. To be used only for evaluating the adequacy of new construction or alteration that occurred prior to March 15, 2012.)

" www.access-board.gov/ada/

A Policy on Geometric Design of Highways and Streets (Green Book), AASHTO, Current version adopted by FHWA

*Field Guide for Accessible Public Rights of Way*, WSDOT, November 1, 2012 <sup>(2)</sup> http://www.wsdot.wa.gov/publications/fulltext/roadside/ada\_field\_guide.pdf

*Guide for the Planning, Design, and Operation of Pedestrian Facilities*, AASHTO, 2004. Provides guidance on the planning, design, and operation of pedestrian facilities along streets and highways. Specifically, the guide focuses on identifying effective measures for accommodating pedestrians on public rights of way. It can be purchased through the AASHTO website.

Highway Capacity Manual, Transportation Research Board (TRB), 2000

Pedestrian Facilities Guidebook: Incorporating Pedestrians Into Washington's Transportation System, OTAK, 1997 <sup>(\*)</sup> www.wsdot.wa.gov/publications/manuals/fulltext/m0000/pedfacgb.pdf

Pedestrian Facilities Users Guide – Providing Safety and Mobility, FHWA, 2002. Provides useful information regarding walkable environments, pedestrian crashes and their countermeasures, and engineering improvements for pedestrians.

Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way, July 26, 2011, U.S. Access Board. Federal Notice of Proposed Rule Making that gives a preview of potential future revisions to the PROWAG.

"Special Report: Accessible Public Rights-of-Way – Planning & Design for Alterations," Public Rights-of-Way Access Advisory Committee, July 2007 " www.access-board.gov/prowac/alterations/guide.htm

Understanding Flexibility in Transportation Design – Washington, WSDOT, 2005 <sup>(\*)</sup> www.wsdot.wa.gov/research/reports/600/638.1.htm

*Terminal Design Manual*, Chapter 300 Accessibility, WSDOT, Washington State Ferries Division

## 1510.03 Definitions

Refer to the "ADA / Pedestrian Terms" section of the *Design Manual* Glossary for definitions of many of the terms used in this chapter.

## 1510.04 Policy

#### 1510.04(1) General

It is WSDOT policy to provide appropriate pedestrian facilities along and across sections of state routes as an integral part of the transportation system. Federal Highway Administration (FHWA) and WSDOT policy is that bicycle and pedestrian facilities be given full consideration in the planning and design of new construction and reconstruction highway projects, except where bicycle and pedestrian use is prohibited.

## 1510.04(2) Jurisdiction

Proposed projects in public rights of way must address ADA compliance as described in this chapter. (See 1510.05 for ADA requirements by project type.) Regardless of which public agency has jurisdiction within the right of way, the public agency that is sponsoring the project is responsible for ensuring ADA compliance is addressed on its project.

On all state routes outside of incorporated cities and on those with limited access (full, partial, and modified) within incorporated cities, jurisdiction remains with the state unless modified by a maintenance agreement. In turnback areas where the turnback agreement has not been completed, the state maintains full jurisdiction (see Chapters 510, 520, and 530).

When project work occurs on a managed access state route inside an incorporated city that has jurisdiction beyond the curbs (RCW 47.24.020), design pedestrian facilities using the city design standards adopted in accordance with RCW 35.78.030 and the most current ADA requirements. Document the coordination with the city in the Design Documentation Package (DDP). Refer to Chapter 300 for information about the DDP.

## 1510.04(3) Transition Planning

Section 504 of the Rehabilitation Act and the ADA require all public entities to conduct a selfevaluation of their programs and activities, including sidewalks, curb ramps, and other pedestrian facilities and elements within the public right of way, to determine if barriers exist that prevent people with disabilities from being able to access these programs and activities.

If barriers are identified, agencies with 50 or more employees must develop and implement a transition plan that describes the barriers, the modifications needed, and a schedule for when the needed work will be accomplished.

## 1510.04(4) Maintenance

As noted in 1510.01, Title II of the ADA requires that a public entity maintain in operable working condition those features of facilities and equipment that are required to be readily accessible to and usable by persons with disabilities.

## 1510.05 ADA Requirements by Project Type

Wherever pedestrian facilities are intended to be a part of the transportation facility, federal regulations (28 CFR Part 35) require that those pedestrian facilities meet ADA guidelines. All new construction or alteration of existing transportation facilities must be designed and constructed to be accessible to and usable by persons with disabilities. FHWA is one of the federal agencies designated by the Department of Justice to ensure compliance with the ADA for transportation projects.

## 1510.05(1) New Construction Projects

New construction projects address the construction of a new roadway, interchange, or other transportation facility where none existed before. For these projects, pedestrians' needs are assessed and included in the project. All pedestrian facilities included in these projects must fully meet the accessibility criteria when built.

## 1510.05(2) Alteration Projects

Any project that affects or could affect the usability of a pedestrian facility is classified as an alteration project. Alteration projects include, but are not limited to, renovation; rehabilitation; reconstruction; historic restoration; resurfacing of circulation paths or vehicular ways; and changes or rearrangement of structural parts or elements of a facility. Where existing elements or spaces are altered, each altered element or space within the limits of the project shall comply with the applicable accessibility requirements to the maximum extent feasible.

The following are some examples of project types that are classified as alteration projects and can potentially trigger a variety of ADA requirements:

- HMA overlay or inlay
- Traffic signal installation or retrofit
- Roadway widening
- Realignment of a roadway (vertical or horizontal)
- · Sidewalk improvements
- PCCP panel repair/replacement
- Bridge replacement
- Raised channelization

The following are not considered alterations:

- Spot pavement repair
- Liquid-asphalt sealing, chip seal (BST), or crack sealing
- Lane restriping that does not alter the usability of the shoulder

If there is uncertainty as to whether a project meets the definition of an alteration project, consult with the Regional ADA Coordinator.

The following apply to alteration projects:

- All new pedestrian facilities included in an alteration project that are put in place within an existing developed right of way must meet applicable accessibility requirements to the maximum extent feasible.
- All existing pedestrian facilities disturbed by construction of an alteration project must be replaced. The replacement facilities must meet applicable accessibility requirements to the maximum extent feasible.
- An alteration project shall not decrease or have the effect of decreasing the accessibility of a pedestrian facility or an accessible connection to an adjacent building or site below the ADA accessibility requirements in effect at the time of the alteration.
- Within the construction impact zone of an alteration project, any existing connection from a pedestrian access route to a crosswalk (marked or unmarked) that is missing a required curb ramp must have a curb ramp installed that meets applicable accessibility requirements to the maximum extent feasible. (See 1510.09(2) for curb ramp accessibility criteria.)
- A crosswalk served by a curb ramp must also have an existing curb ramp in place on the receiving end unless there is no curb or sidewalk on that end of the crosswalk (RCW 35.68.075). If there is no existing curb ramp in place on the receiving end, an accessible curb ramp must be provided. This requirement must be met regardless of whether the receiving end of the crosswalk is located within the project's limits.

- Within the construction impact zone of an alteration project, evaluate all existing curb ramps to determine whether curb ramp design elements meet the accessibility criteria. (See 1510.09(2) for curb ramp accessibility criteria.) Modify existing curb ramps that do not meet the accessibility criteria to meet applicable accessibility requirements to the maximum extent feasible. This may also trigger modification of other adjacent pedestrian facilities to incorporate transitional segments in order to ensure specific elements of a curb ramp will meet the accessibility criteria.
- Within the construction impact zone of an alteration project that includes hot mix asphalt overlay (or inlay) of an existing roadway and *does not* include reconstruction, realignment, or widening of the roadway, evaluate all existing marked and unmarked crosswalks. (See 1510.10(2) for crosswalk accessibility criteria.) If it is not possible to meet the applicable accessibility requirements for crosswalks, document this in the DDP.
- Within the construction impact zone of an alteration project that includes reconstruction, realignment, or widening of the roadway, evaluate all existing crosswalks (marked or unmarked) to determine whether crosswalk design elements meet the accessibility criteria. (See 1510.10(2) for crosswalk accessibility criteria.) Modify crosswalk slopes to meet the applicable accessibility requirements to the maximum extent feasible.

It may not always be possible to fully meet the applicable accessibility requirements during alterations of existing facilities. If such a situation is encountered, consult with the Regional ADA Coordinator to develop a workable solution to meet the accessibility requirements to the maximum extent feasible. Cost is not to be used as a justification for not meeting the accessibility criteria. Physical terrain or site conditions that would require structural impacts, environmental impacts, or unacceptable impacts to the community in order to achieve full compliance with the accessibility criteria are some of the factors that can be used to determine that the maximum extent feasible is achieved. If it is determined to be virtually impossible to meet the accessibility criteria for an element, document the decision in one of the following ways, as applicable:

- Within the construction impact zone of an alteration project that does not include reconstruction, realignment, or widening of the roadway, document the following deficient elements in the DDP:
  - Perpendicular curb ramp or parallel curb ramp landing cross slope that is constrained by the existing roadway gutter profile and exceeds 2%, but is less than or equal to 5%, that cannot be constructed to fully meet applicable accessibility requirements.
  - Flared side of a perpendicular curb ramp that is constrained by the existing roadway gutter profile and has a slope that exceeds 10%, but is less than or equal to 16.7%, that cannot be constructed to fully meet applicable accessibility requirements.
- For any deficient element that does not match the preceding description, document the decision via a Maximum Extent Feasible (MEF) document. The MEF document will be reviewed by the appropriate Assistant State Design Engineer (ASDE) and the Headquarters (HQ) ADA Compliance Manager. If acceptable, the MEF document will be approved and included in the DDP.

## 1510.06 Pedestrian Circulation Paths

Pedestrian circulation paths are prepared exterior or interior ways of passage provided for pedestrian travel. They include independent walkways, sidewalks, shared-use paths, and other types of pedestrian facilities. Pedestrian circulation paths can either be immediately adjacent to streets and highways or separated from them by a buffer. Examples of pedestrian circulation paths are shown in Exhibit 1510-1.

When the pedestrian circulation path is located behind guardrail, address protruding bolts. Installing a rub rail or a "W-beam" guardrail on the pedestrian side of the posts can mitigate potential snagging and also serve as a guide for sight-impaired pedestrians.

Provide a smooth finish to vertical surfaces adjacent to a pedestrian circulation path to mitigate potential snagging or abrasive injuries from accidental contact with the surface. Where adjacent walkway segments diverge, such as can occur if a parallel curb ramp does not occupy the entire width of a pedestrian circulation path, any resulting drop-offs must be protected to prevent trips or falls.

When relocation of utility poles and other fixtures is necessary for a project, determine the impact of their new location on all pedestrian circulation paths. Look for opportunities to relocate obstructions, such as existing utility objects, away from the pedestrian circulation path.



#### Pedestrian Circulation Paths Exhibit 1510-1

Highway shoulders are an extension of the roadway and are not typically considered pedestrian facilities. Pedestrians are allowed to use many state highways. Although pedestrians are allowed to travel along the shoulder in these cases, its main purpose is to provide an area for disabled vehicles, a recovery area for errant vehicles, and positive drainage away from the roadway.

Shoulders may serve as a pedestrian facility when sidewalks are not provided. If pedestrian generators, such as bus stops, are present and pedestrian usage is evident, a 4-foot-wide paved shoulder is adequate. Note that detectable warning surfaces should not be installed where a sidewalk ends and pedestrians are routed onto a shoulder since the shoulder is not a vehicular traveled way.

Where pedestrian traffic is evident, consider a separate pedestrian circulation path during the planning and programming of the project. Consult with the State Bicycle and Pedestrian Coordinator.

## 1510.06(1) Accessibility Criteria for Pedestrian Circulation Paths

The following criteria apply across the entire width of the pedestrian circulation path, not just within the pedestrian access route.

#### 1510.06(1)(a) Vertical Clearance

- The minimum vertical clearance for objects that protrude into or overhang a pedestrian circulation path is 80 inches.
- If the minimum vertical clearance cannot be provided, railings or other barriers shall be provided. The leading bottom edge of the railing or barrier shall be located 27 inches maximum above the finished surface for cane detection.

Note: Per the MUTCD, the vertical clearance to the bottom of signs is 7 feet (84 inches.)

#### 1510.06(1)(b) Horizontal Encroachment

• Protruding objects on pedestrian circulation paths shall not reduce the clear width of the pedestrian access route to less than 4 feet, exclusive of the curb.

*Note:* If an object must protrude farther than 4 inches into a pedestrian circulation path at a height that is greater than 27 inches and less than 80 inches above the finished surface, then it must be equipped with a warning device that is detectable by a vision-impaired person who navigates with a cane. The minimum clear width of the pedestrian access route must still be provided.

#### 1510.06(1)(c) Post-Mounted Objects

• Objects mounted on posts, at a height that is greater than 27 inches and less than 80 inches above the finished surface, shall not protrude more than 4 inches into a pedestrian circulation path.

*Note:* If an object must protrude farther than 4 inches into a pedestrian circulation path at a height that is greater than 27 inches and less than 80 inches above the finished surface, then it must be equipped with a warning device that is detectable by a vision-impaired person who navigates with a cane. The minimum clear width of the pedestrian access route must still be provided.

• Where a sign or other obstruction on a pedestrian circulation path is mounted on multiple posts, and the clear distance between the posts is greater than 12 inches, the lowest edge of the sign or obstruction shall be either 27 inches maximum or 80 inches minimum above the finished surface.

## 1510.07 Pedestrian Access Routes (PARs)

All pedestrian circulation paths (PCPs) are required to contain a continuous pedestrian access route (see Exhibit 1510-2) that connects to all adjacent pedestrian facilities, elements, and spaces that are required to be accessible. Pedestrian access routes consist of one or more of the following pedestrian facilities: walkways/sidewalks, crosswalks, curb ramps (excluding flares), landings, pedestrian overpasses/underpasses, access ramps, elevators, and platform lifts.



Without Continuous Buffer

#### Relationship Between Pedestrian Circulation Paths and Pedestrian Access Routes Exhibit 1510-2

## 1510.07(1) Accessibility Criteria for Pedestrian Access Routes

## 1510.07(1)(a) Clear Width

- The minimum continuous and unobstructed clear width of a pedestrian access route shall be 4 feet, exclusive of the width of the curb.
- Pedestrian access routes that are less than 5 feet in clear width, exclusive of the width of the curb, shall provide passing spaces at intervals no farther apart than 200 feet. Passing spaces shall be 5 feet wide minimum, for a minimum distance of 5 feet.



*Note:* Provide wheel stops or a wider sidewalk to remedy the encroachment into the PAR.

#### Obstructed Pedestrian Access Route Exhibit 1510-3

#### 1510.07(1)(b) Cross Slope and Grade

• The cross slope of a pedestrian access route shall be 2% maximum.

*Note:* It is recommended that cross slopes be designed to be less than the allowed maximum to allow for some tolerance in construction. For example: design for a maximum 1.5% cross slope (rather than 2% maximum).

#### Exceptions:

- 1. Midblock crosswalks The cross slope of the crosswalk and any connected curb ramp is permitted to match street or highway grade.
- 2. Crosswalks without stop sign control The cross slope of the crosswalk can be up to 5% maximum.
- Where a pedestrian access route is contained within the highway right of way, its grade shall not exceed the general grade established for the adjacent roadway.

*Exception:* The maximum grade in a crosswalk (marked or unmarked) is 5%, measured parallel to the direction of pedestrian travel in the crosswalk.

- Where a pedestrian access route is not contained within the highway right of way, the maximum running slope allowed is 5% unless designed as an access ramp. (See 1510.15(2) for access ramp accessibility criteria.)
- For additional criteria when a pedestrian access route is supported by a structure, see 1510.14.

#### 1510.07(1)(c) Surface

- The surface of the pedestrian access route shall be firm, stable, and slip resistant. Use hard surfaces like cement or asphalt concrete; crushed gravel is not considered to be a stable, firm surface.
- Vertical alignment shall be planar within curb ramps, landings, and gutter areas within the pedestrian access route and within clear spaces for accessible pedestrian signals, street furniture, and operable parts.
- Grade breaks shall be flush.
- Surface discontinuities (see Exhibits 1510-4 and 1510-5) on existing surfaces in the pedestrian access route (such as at the joints of settled or upheaved sidewalk panels) may not exceed <sup>1</sup>/<sub>2</sub> inch maximum. Vertical discontinuities between <sup>1</sup>/<sub>4</sub> inch and <sup>1</sup>/<sub>2</sub> inch maximum shall be beveled at 2H:1V or flatter. Apply the bevel across the entire level change.

*Exception:* No surface discontinuity is allowed at the connection between an existing curb ramp or landing and the gutter. This grade break must be flush.





#### Surface Discontinuities (Noncompliant) Exhibit 1510-5

- Gratings, access covers, utility objects, and other appurtenances shall not be located on curb ramps, landings, or gutters within the pedestrian access route.
- Locate gratings, access covers, utility objects, and other appurtenances outside the pedestrian access route on walkways and sidewalks. Where this is not possible, ensure covers, grates, and lids are designed to be slip resistant and are installed flush with the surrounding surface (see the *Standard Plans*).

#### 1510.07(1)(d) Horizontal Openings

- Any sidewalk joints or gratings that are in the pedestrian access route shall not permit passage of a sphere more than <sup>1</sup>/<sub>2</sub> inch in diameter.
- Elongated openings shall be placed so that the long dimension is perpendicular to the dominant direction of travel.
- Openings for wheel flanges at pedestrian crossings of nonfreight rail track shall be 2½ inches maximum (3 inches maximum for freight rail track).
- For additional requirements when a pedestrian access route crosses a railroad, see 1510.13.

## 1510.08 Sidewalks

Sidewalks are one type of pedestrian circulation path. (See 1510.06 for pedestrian circulation path accessibility criteria.) Plan the design of sidewalks carefully to include a pedestrian access route that provides universal access. (See 1510.07 for pedestrian access route accessibility criteria.) Sidewalk design elements are found in Exhibit 1510-7 and details for raised sidewalks are shown in the *Standard Plans*. Wherever appropriate, make sidewalks continuous and provide access to side streets. The most pleasing and comfortable installation for the pedestrian is a sidewalk separated from the traveled way by a planted buffer. This provides a greater separation between vehicles and pedestrians than curb alone.

## 1510.08(1) Sidewalk and Buffer Widths

The WSDOT minimum sidewalk width is 5 feet (excluding the curb), but providing wider sidewalks is encouraged. Wider sidewalks are desirable on major arterials, in central business districts, and along parks, schools, and other major pedestrian generators. When sidewalks abut storefronts, additional width should be provided to accommodate window-shoppers and to avoid conflicts with opening doors and pedestrians entering or leaving the buildings.

When a buffer (vegetated as well as alternate pavement) is provided, the buffer should be at least 3 feet wide (excluding the curb). Document the decision to reduce a buffer width to less than 3 feet in the DDP.

If trees or shrubs are included in a buffer, coordinate with the region or HQ Landscape Architect. Take into account Design Clear Zone guidelines (see Chapter 1600). Design subsurface infrastructure (such as structural soils) and select plants whose root systems do not cause sidewalks to buckle or heave. Coordinate buffer planting with maintenance personnel.

Where possible, strive to accommodate snow storage while keeping the pedestrian route free of snow accumulation. Make sure maintenance access is not obstructed. Shoulders, bike lanes, and on-street parking are not considered buffers, but they do offer the advantage of further separation between vehicles and pedestrians.





Sidewalks With Buffers Exhibit 1510-6



#### Notes:

If vertical drop is within the Design Clear Zone and the posted speed is > 35 mph, then barrier may be needed (see Chapter 1600).

If vertical drop is  $\geq$  2 feet 6 inches and barrier is not needed, then railing is indicated.

If vertical drop is < 2 feet 6 inches and barrier is not needed, then a 4-inch curb at back of sidewalk is adequate.

#### General:

See the *Standard Plans* for details on slopes at back of sidewalk.

See Chapter 1230 for slope selection criteria.

Sidewalks may be sloped away from the roadway for stormwater treatment (see the Highway Runoff Manual).

#### Typical Sidewalk Designs Exhibit 1510-7

## 1510.08(2) Sidewalks at Driveways

Provide a pedestrian access route where driveways intersect a pedestrian circulation path (see Exhibit 1510-8). The *Standard Plans* shows details of driveway designs that provide a pedestrian access route. (See 1510.06 and 1510.07 for accessibility criteria.) When a driveway is signalized as part of an intersection, contact the Region ADA Coordinator for guidance.



Typical Driveways Exhibit 1510-8

## 1510.09 Curb Ramps

Curb ramps provide an accessible connection from a raised sidewalk down to the roadway surface. A curb ramp, or combination of curb ramps, is required to connect pedestrian access routes to crosswalks (marked or unmarked) where curbs and sidewalks are present, except where pedestrian crossing is prohibited. (See 1510.10(2)(c) for guidance on closed crossings and Exhibit 1510-17 for an example.)

For new construction projects, provide a curb ramp oriented in each direction of pedestrian travel within the width of the crosswalk it serves. For alteration projects, a curb ramp oriented in each direction of pedestrian travel within the width of the crosswalk it serves is desirable.

Every curb ramp must have a curb ramp at the other end of the crosswalk it serves unless there is no curb or sidewalk on that side (RCW 35.68.075).

Curb ramps are also required at midblock crossings where curbs and sidewalks are present.

## 1510.09(1) Types of Curb Ramps

Different types of curb ramps can be used: perpendicular, parallel, and combination. Carefully analyze and take into consideration drainage patterns, especially when designing a parallel or combination curb ramp installation.

#### 1510.09(1)(a) Perpendicular Curb Ramp

Perpendicular curb ramps (see Exhibits 1510-9 and 1510-10) are aligned to cut through the curb and meet the gutter grade break at a right angle. The landing is to be located at the top of the curb ramp.

#### 1. Advantages

- Having the path of travel aligned to cross the gutter grade break at a right angle facilitates usage by individuals with mobility devices.
- The height of the ramp run relative to the gutter elevation may facilitate drainage.
- The height of the ramp run relative to the gutter elevation discourages vehicular traffic from cutting across the corner.
- On small-radius corners, the ramp alignment may be more closely aligned with the alignment of the crosswalk markings, which facilitates direction finding for the visually impaired.

#### 2. Disadvantages

- The ramp run and landing might not fit within available right of way.
- On small-radius corners, the flares may not fit between closely spaced perpendicular curb ramps.
- On larger-radius corners, there will be less facilitation of direction finding for the visually impaired due to the requirement that the path of travel cross the gutter grade break at a right angle.



Perpendicular Curb Ramp Exhibit 1510-9



#### Perpendicular Curb Ramp Common Elements Exhibit 1510-10

#### 1510.09(1)(b) Parallel Curb Ramp

Parallel curb ramps (see Exhibits 1510-11 and 1510-12) are aligned with their running slope in line with the direction of sidewalk travel, parallel to the curb. The landing is located at the bottom of the curb ramp.

#### 1. Advantages

- Requires minimal right of way.
- Allows ramps to be extended to reduce ramp grade within available right of way.
- Provides edges on the side of the ramp that are detectable to vision-impaired pedestrians who navigate with a cane.

#### 2. Disadvantages

- Depending on the style of parallel curb ramp, pedestrian through traffic on the sidewalk may need to negotiate two ramp grades instead of one, possibly making it more difficult to traverse for some.
- The installation of additional drainage features in the upstream gutter line may be necessary to prevent the accumulation of water or debris in the landing at the bottom of the ramp.



Parallel Curb Ramp Exhibit 1510-11



*Note:* The pedestrian curb shown on the back of the curb ramp is intended to retain material in a cut section and is not required if there is no material to retain due to the nature of the roadside topography.

#### Parallel Curb Ramp Common Elements Exhibit 1510-12

#### 1510.09(1)(c) Combination Curb Ramp

Combination curb ramps (see Exhibit 1510-13) combine the use of perpendicular and parallel types of curb ramps. Landings may be shared by multiple ramps in this application. Buffer areas and pedestrian curbing that define the pedestrian path of travel are inherent design elements for this type of curb ramp.

#### 1. Advantages

- Allows the elevation difference between the sidewalk and the gutter line to be transitioned with multiple ramps. This can help achieve compliant ramp running slopes.
- Provides additional locations in the gutter line along the radius where drainage structures can be placed outside the pedestrian access route due to the well-defined pedestrian paths of travel.
- Can be constructed within available right of way when the right of way boundary is located at the back of the existing sidewalk, provided sufficient buffer width is available on the roadway side of the sidewalk.
- Provides a way to avoid the relocation of existing features such as utility poles, fire hydrants, and signal poles by incorporating those features into the buffer areas.
- The pedestrian curbing that defines the buffer areas and forms the curb returns for the perpendicular ramp connections facilitates direction finding for a vision-impaired person who navigates with a cane.

#### 2. Disadvantages

- Has a higher construction cost than other curb ramp types due to extensive use of curbing and a larger footprint.
- Due to generally flatter ramp grades and multi-tiered ramp elements, inadequate drainage and accumulation of debris can occur.



Combination Curb Ramps Exhibit 1510-13

## 1510.09(2) Accessibility Criteria for Curb Ramps

The accessibility criteria for pedestrian circulation paths and pedestrian access routes (see 1510.06 and 1510.07) also apply to curb ramps unless superseded by the following accessibility criteria specifically for curb ramps.

#### 1510.09(2)(a) Clear Width

• The clear width of curb ramps and their landings shall be 4 feet minimum, excluding flares.

#### 1510.09(2)(b) Running Slope

• The running slope of curb ramps shall not exceed 8.3% maximum.

*Note:* It is recommended that running slopes be designed to be less than the allowed maximum to allow for some tolerance in construction. For example, design for a maximum 7.5% curb ramp running slope (rather than the 8.3% maximum).

- The running slope of a perpendicular curb ramp shall intersect the gutter grade break at a right angle at the back of curb.
- The curb ramp maximum running slope shall not require the ramp length to exceed 15 feet.

#### 1510.09(2)(c) Cross Slope

• The cross slope of curb ramp shall not be greater than 2%, measured perpendicular to the direction of travel.

*Note:* It is recommended that cross slopes be designed to be less than the allowed maximum to allow for some tolerance in construction. For example, design for a maximum 1.5% cross slope (rather than the 2% maximum).

*Exception:* The cross slopes of curb ramps at midblock crossings are permitted to match the street or highway grade.

#### 1510.09(2)(d) Landing

A level landing is required either at the top of a perpendicular ramp or the bottom of a parallel curb ramp, as noted in 1510.09(1)(a) and (b) for the type of curb ramp used.

- Provide a landing that is at least 4 feet minimum length by 4 feet minimum width.
- The running and cross slopes of a curb ramp landing shall be 2% maximum.

*Note:* It is recommended that cross slopes be designed to be less than the allowed maximum to allow for some tolerance in construction. For example, design for a maximum 1.5% cross slope (rather than 2% maximum).

*Exception:* The running and cross slopes of landings for curb ramps at midblock crossings are permitted to match the street or highway grade.

#### 1510.09(2)(e) Flares

- Flared sides are to be used only where a pedestrian circulation path crosses the curb ramp from the side.
- Flared sides are to have a slope of 10% maximum, measured parallel to the back of curb.

#### 1510.09(2)(f) Counter Slope

• The counter slope of the gutter or street at the foot of a curb ramp or landing shall be 5% maximum.

#### 1510.09(2)(g) Detectable Warning Surfaces

- Detectable warning surfaces are required where curb ramps or landings connect to a roadway. (See the *Standard Plans* for placement details and other applications.)
- Detectable warning surfaces shall contrast visually (either light-on-dark or dark-on-light) with the adjacent walkway surface, gutter, street, or highway.

*Note:* Federal yellow is the color used to achieve visual contrast on WSDOT projects. Within cities, other contrasting colors may be used if requested by the city.

#### 1510.09(2)(h) Surfaces

- Surfaces of curb ramps shall be firm, stable, and slip resistant.
- Gratings, access covers, utility objects, and other appurtenances shall not be located on curb ramps, landings, or gutters within the pedestrian access route.

#### 1510.09(2)(i) Grade Breaks

- Vertical alignment shall be planar within curb ramp runs, landings, and gutter areas within the pedestrian access route.
- Grade breaks at the top and bottom of curb ramps shall be perpendicular to the direction of travel on the ramp run.
- Surface slopes that meet at grade breaks shall be flush.

#### 1510.09(2)(j) Clear Space

• Beyond the curb face where the bottom of a curb ramp or landing meets the gutter, a clear space of 4 feet minimum by 4 feet minimum shall be provided in the roadway that is contained within the width of the crosswalk and located wholly outside the parallel vehicle travel lane.

*Note:* Clear space is easily achieved when a separate curb ramp is provided, oriented in each direction of pedestrian travel within the width of the crosswalk it serves.

#### 1510.09(3) Curb Ramp Drainage

Surface water runoff from the roadway can flood the lower end of a curb ramp. Provide catch basins or inlets to prevent ponding at the base of curb ramps and landings. Exhibit 1510-14 shows examples of drainage structure locations. Verify that drainage structures will not be located in the pedestrian access route.



Typical Curb Ramp Drainage Exhibit 1510-14

## 1510.10 Crosswalks

## 1510.10(1) Designing Crossing Facilities

Evaluate the following for crossing facilities to address the needs of all user modes:

- Minimize turning radii to keep speeds low. (See Chapter 1300 for design vehicle guidance.)
- Place crosswalks so they are visible and connect to the adjacent pedestrian facilities.
- Provide sight distance (driver to pedestrian; pedestrian to driver).
- Use a separate left-turn phase along with a "WALK/DON'T WALK" signal.
- Restrict or prohibit turns.
- Shorten crossing distance.
- Use a raised median/cut-through island for a pedestrian refuge.
- Use accessible pedestrian signals (APS).
- Use signing and delineation as determined by the region Traffic Engineer.
- Place crosswalks as close as practicable to the intersection traveled way.
- Provide pedestrian-level lighting.
- Consider the crosswalk location in relation to transit stops.
- Provide a PAR that meets the accessibility criteria at all pedestrian crossings.

## 1510.10(2) Crosswalks at Intersections

Provide a pedestrian access route within marked and unmarked pedestrian crossings. (See 1510.07 for accessibility criteria for pedestrian access routes.)

Crosswalks are provided on all legs of an intersection, except in rare cases. There are normally three crosswalks at a "T" intersection and four crosswalks at a "four-leg" intersection. For pedestrian route continuity, the minimum number of crosswalks is two at "T" intersections and three at "four-leg" intersections. One example where crosswalks might not be provided on all interaction legs is a diamond interchange with heavy left-turn movements from the off-ramp approach. (See 1510.10(2)(c) for Closed Crossings policy.)

<u>The *Traffic Manual*</u> provides recommendations for determining pedestrian markings based on lane configuration, vehicular traffic volume, and speed. However, <u>coordinate with the region Traffic Engineer early on with any existing or proposed crosswalks. The</u> Traffic Engineer makes the final determination on appropriate signing and delineation.

#### 1510.10(2)(a) Unmarked Crossings

Legal crosswalks exist at all intersections, whether marked or not, regardless of the number of legs at the intersection. An unmarked crosswalk (see Exhibit 1510-15) is the portion of the roadway behind a prolongation of the curb or edge of the through traffic lane and a prolongation of the farthest sidewalk connection or, in the event there are no sidewalks, between the edge of the through traffic lane and a line 10 feet from there (RCW 46.04.160).



#### 1510.10(2)(b) Marked Crossings

Marked crosswalks are used at intersections or midblock crossings. They are not to be used indiscriminately. Maintenance agreements and RCW 47.24.020(30) provide jurisdictional authority for decisions to mark crosswalks based on a population threshold of 25,000 and should be consulted prior to a decision to mark a crosswalk. Consult region Traffic Offices for "best practices" for marking crosswalks based on intersection type. The MUTCD is a good resource to use when evaluating locations for marking consideration.

The desirable width for a marked crosswalk is 10 feet (6 feet minimum, with justification). The preferred type of marked crosswalk is a longitudinal pattern known as a Ladder Bar, which is shown in the *Standard Plans* and Exhibit 1510-16. Stop and yield line dimensions and placement must conform to the MUTCD and are shown in the *Standard Plans*.

Some decorative crosswalk materials (such as colored pavement or bricks) may cause confusion for visually impaired pedestrians and can create discomfort for wheelchair users. Supplement decorative crosswalks with pavement markings to enhance visibility and delineate the crosswalk. Refer to the MUTCD and the Local Agency Crosswalk Options website:



#### 1510.10(2)(c) Closed Crossings

Pedestrian crossings shall only be closed for documented potential or observed crash concerns or for essential signal operations. If a crossing has been previously closed as indicated by existing signing and ADA facilities are being evaluated, provide an appropriate treatment that is detectable by people with vision difficulties who navigate with a cane, such as directional pedestrian curbing and removal of ramps at these closed crossing. The region Traffic Engineer is the approval authority for the closing of crossings.

<u>Vacant</u>

#### Exhibit 1510-17

#### 1510.10(3) Midblock Crosswalks

On roadways with pedestrian crossing traffic caused by nearby pedestrian generators, a midblock crossing may be appropriate. (See 1510.10(2) for crosswalk criteria and <u>the *Traffic Manual*</u> for marked crosswalk recommendations at unsignalized intersections.) The approval authority is the <u>Traffic Engineer</u>.

Engineering judgment of conditions that might <u>increase the value of a midblock crossing includes</u> the following:

- High pedestrian crossing volume present with long block spacing.
- Evidence of pedestrian-vehicular midblock conflicts (site observations, law enforcement reporting, and city traffic engineers).
- Proposed crossing with a realistic opportunity to channel multiple pedestrian crossings to a single location.
- Sight lines that enable sufficient eye contact between motorists and pedestrians.
- Community commitment for a successful outcome.
- Ability to mitigate risks associated with the location using proven countermeasures such as, but not limited to, refuge islands, rectangular rapid flashing beacons, and/or pedestrian hybrid beacons.
- Modal interchange points where high volumes crossing pedestrians occur (e.g., transit stop to apartment complex).

To meet the accessibility criteria, the pedestrian access route in the crosswalk may have a cross slope that matches the grade of the roadway. An example of a midblock crossing is shown in Exhibit 1510-18. (See Chapter 530 for further information on pedestrian access and paths on limited access facilities.)



Midblock Pedestrian Crossing Exhibit 1510-18

## 1510.10(4) Sight Distance at Crosswalks

When locating crosswalks at intersections, it is important to evaluate the sight lines between pedestrians and motorists. Shrubbery, signs, parked cars, and other roadside elements can block motorists' and pedestrians' views of one another. Exhibit 1510-19 illustrates these sight distance concerns.



#### Obstructed Line of Sight at Intersection Exhibit 1510-19

## 1510.10(5) Curb Extensions

Curb extensions are traffic calming measures that may improve sight distance and reduce pedestrian crossing times, which limits pedestrian exposure. Installing a curb extension can help reduce the sight distance problem with parked cars that limit driver/pedestrian visibility. Curb extensions may allow for better curb ramp design as well as provide more space for pedestrians. *Note:* Curb extensions are not an option on streets with high-speed traffic or without on-street parking because drivers would be confronted with sudden changes in roadway width.

Extend the curb no farther than the width of the parking lane. (See Chapters <u>1230</u>, and 1520 for shoulder/bike lane width guidance.) Design the approach nose to ensure adequate setback of vehicles to provide visibility of pedestrians. At intersections with traffic signals, the curb extensions can be used to reduce pedestrian signal timing. Examples of sidewalk curb extensions are shown in Exhibits <u>1510-20</u> and <u>1510-21</u>.



#### Improved Line of Sight at Intersection Exhibit 1510-20



Curb Extension Examples Exhibit 1510-21 The right-turn path of the design vehicle is a critical element in determining the size and shape of the curb extension. Sidewalk curb extensions tend to restrict the width of the roadway and can make right turns difficult for large trucks. Ensure the geometry of the curb extension is compatible with the turn path for the design vehicle selected.

Avoid interrupting bicycle traffic with curb extensions.

Do not use curb extensions on state highways when:

- The design vehicle (see Chapter 1300) encroaches on curbs or opposing lanes, and other solutions will not improve the circumstances.
- On-street parking is not provided/allowed.
- The posted speed is above 35 mph.

Site features such as landscaping, cabinets, poles, benches, planters, bollards, newspaper stands, and sandwich boards should be selected and placed so they do not obstruct the vision of pedestrians or drivers within curb extension areas, as shown in Exhibit 1510-21. Take into account motorist and pedestrian visibility and Design Clear Zone guidelines (see Chapter 1600).

## 1510.11 Raised Medians/Traffic Islands

Wide multilane streets are often difficult for pedestrians to cross, particularly when there are insufficient gaps in vehicular traffic because of heavy volumes. Consider raised medians and traffic islands with a pedestrian refuge area (see Exhibit 1510-22) on roadways with the following conditions:

- Two-way arterial with intermediate to high speeds (greater than 35 mph), moderate to high average daily traffic (ADT), and high pedestrian volumes.
- Significant pedestrian crash history.
- Near a school or other community center.
- Crossing distance exceeds 30 feet.
- Complex or irregularly shaped intersections.

A traffic island used for channelized right-turn slip lanes can provide a pedestrian refuge, but the slip lane may promote faster turning speeds. Minimize the turning radius of the slip lane to keep speeds as low as feasible. To reduce conflicts, keep the slip lane as narrow as practicable and design a crosswalk alignment that is at a right angle to the face of curb. (See Chapters 1310 for turn lanes, 1360 for interchange ramps, and 1320 for pedestrian accommodations in roundabouts.)

The pedestrian access route through a raised median or traffic island can be either raised with curb ramps or a cut-through type (see Exhibit 1510-22). Curb ramps in medians and islands can add difficulty to the crossing for some users. The curbed edges of cut-throughs can be useful cues to the visually impaired in determining the direction of a crossing, especially on an angled route through a median or island.

## 1510.11(1) Accessibility Criteria for Raised Medians and Traffic Islands

There are many design considerations when deciding whether to ramp up to the median or island grade or create a cut-through median or island matching the roadway grade. These considerations may include the profile grade and cross slope of the road, drainage patterns, and the length or width of the median or island.

The following accessibility criteria apply:

- Each raised median or traffic island shall contain a pedestrian access route connecting to each crosswalk (see 1510.07).
- A passing space shall be provided that is at least 5 feet wide for a distance of at least 5 feet for each pedestrian access route in a raised median or on a traffic island (see Exhibit 1510-22).

*Note:* It is recommended that cut-throughs be designed to have a minimum width of 5 feet to ensure a passing space is provided.

- Medians and pedestrian refuge islands shall be 6 feet minimum in length in the direction of pedestrian travel.
- Detectable warning surfaces are to be separated by 2 feet minimum length in the direction of pedestrian travel.
- Detectable warning surfaces are located at each curb ramp or roadway entrance of a pedestrian access route through a raised median or traffic island. The detectable warning surface shall be located at the back of the curb (see Exhibit 1510-22).
- Pedestrian access routes of shared-use paths that go through raised medians or traffic islands shall be the same width as the shared-use path (see Chapter 1515).



## Median Island Cut-Through (full width shown) (See 1510.11(1) for minimum accessibility criteria.)

See the *Standard Plans* for details.

Raised Islands With Curb Ramps and Pedestrian Cut-Throughs Exhibit 1510-22

## 1510.12 Pedestrian Pushbuttons at Signals

When designing pedestrian signals, consider the needs of all pedestrians, including older pedestrians and pedestrians with disabilities who might walk at a significantly slower pace than the average pedestrian. Determine whether there are pedestrian generators in the project vicinity that might attract older people and pedestrians with disabilities, and adjust signal timing accordingly. When pedestrian signals are newly installed, replaced, or significantly modified, include accessible pedestrian signal (APS) pushbuttons and countdown pedestrian displays as described in 1510.12(2).



Typical Pedestrian Pushbutton Exhibit 1510-23

## 1510.12(1) Accessibility Criteria for All Pedestrian Pushbuttons (including APS)

#### 1510.12(1)(a) Location Requirements

- Not greater than 5 feet from the crosswalk line (extended) that is farthest from the center of the intersection.
- Between 1<sup>1</sup>/<sub>2</sub> feet and 10 feet from the edge of the curb, shoulder, or pavement.
- Mounting height: 42 inches desirable, 48 inches maximum, 15 inches minimum.

#### 1510.12(1)(b) Clear Space Requirements

- Grade: 2% maximum running and cross slopes.
- Clear space dimensions: 30 inches minimum width by 48 inches minimum length (see Exhibit 1510-24).
- Clear space is allowed to overlap other PAR elements (i.e., sidewalk/curb ramp landing).
- Clear space must be connected to the crosswalk served by the pedestrian pushbutton with a PAR.
- Additional maneuvering space may be required if the clear space is constrained on three sides (see PROWAG).



*Note:* A desirable clear space accommodates the full spectrum of wheeled mobility device users approaching the pedestrian pushbutton from multiple directions. Consider providing 36 inches width and up to 84 inches length designed for a parallel approach with the pedestrian pushbutton centered within the length.

#### Clear Space Parallel and Forward Approach Orientation Exhibit 1510-24

#### 1510.12(1)(c) Reach Range Requirements

- The provided clear space must be within reach range of the pedestrian pushbutton.
- For a parallel approach pedestrian pushbutton that has a mounting height greater than 46 inches and not more than 48 inches, the reach range is 10 inches maximum.
- For a parallel approach pedestrian pushbutton that has a mounting height 46 inches or less, the reach range is 24 inches maximum; however, design for 10 inches or less reach range whenever possible.
- For a forward approach pedestrian pushbutton, the reach range is 0 (zero) inches maximum regardless of mounting height. The pushbutton must either be placed at the very edge of the clear space or extend into the clear space while providing knee and toe clearance for a wheeled mobility device user (see PROWAG).

*Note:* Due to the challenges associated with providing reach range, it is desirable to design clear space for a parallel approach whenever possible.

## 1510.12(2) Accessible Pedestrian Signals (APS)

At all locations where pedestrian signals are newly installed, replaced, or significantly modified, the installation of accessible pedestrian signals and countdown pedestrian displays is required. *Note:* Simply moving existing pedestrian pushbuttons to satellite poles to improve accessibility is not by itself considered a significant modification of the pedestrian signal.

When APS and countdown pedestrian display improvements are made, they shall be made for all locations associated with the system being improved. APS includes audible and vibrotactile indications of the WALK interval. Installation of these devices may require improvements to existing sidewalks and curb ramps to ensure ADA compliance.



#### Accessible Pedestrian Signal Pushbutton Stations Exhibit 1510-25

## 1510.12(3) Accessibility Criteria for Accessible Pedestrian Signals (APS)

In addition to the general pedestrian pushbutton accessibility criteria described in 1510.12(1), the following criteria apply to APS installations:

- APS pushbuttons shall have a locator tone that operates during the DON'T WALK and the flashing DON'T WALK intervals only.
- APS pushbuttons must have both audible and vibrotactile indications of the WALK interval.
- APS pushbutton controls and signs shall be installed facing the intersection and be parallel to the crosswalk served.
- An APS pushbutton shall have a tactile arrow that indicates the crossing direction activated by the pushbutton.
- An APS pushbutton provides high contrast (light-on-dark or dark-on-light) against its background.
- If extended pushbutton press features are available, the APS pushbutton shall be marked with three braille dots forming an equilateral triangle in the center of the pushbutton.
- If additional crossing time is provided by an extended pushbutton press feature, then an R10-32P (MUTCD) plaque shall be mounted adjacent to or integral with the APS pushbutton.
- If the pedestrian clearance time is sufficient only to cross from the curb or shoulder to a median to wait for the next cycle, then an additional APS pushbutton shall be provided in the median.
- The desirable spacing between the APS pushbuttons is 10 feet minimum (5 feet minimum spacing on medians and islands), if feasible.
- If the spacing between the APS pushbuttons is 10 feet or greater, the audible WALK indication shall be a percussive tone.
- If the spacing between the APS pushbuttons is less than 10 feet, the audible WALK indication shall be a speech walk message, and a speech pushbutton information message shall be provided.

Refer to the MUTCD for further design guidance. Also, consult with HQ Traffic Operations and either region or city maintenance personnel (as appropriate) for current equipment specifications and additional maintenance requirements.

## 1510.13 At-Grade Railroad Crossings

The design of pedestrian facilities that cross railroad tracks (see Exhibit 1510-26) often presents challenges due to the conflicting needs of pedestrians and trains. In particular, the flangeway gap for trains to traverse a crossing surface may create a significant obstacle for a person who uses a wheelchair, crutches, or walking aids for mobility. Whenever practicable, align pedestrian crossings perpendicular to the tracks in order to minimize potential problems related to flangeway gaps. Crossing surfaces may be constructed of timber planking, rubberized materials, or concrete. Concrete materials generally provide the smoothest and most durable crossing surfaces. When detectable warning surfaces are used at railroad crossings, place them according to the MUTCD stop line placement criteria.



Undesirable

Recommended

#### Pedestrian Railroad Crossings Exhibit 1510-26

There are a number of railroad crossing warning devices (see Exhibit 1510-27) intended specifically for pedestrian facilities (see the MUTCD). When selecting warning devices, factors such as train and pedestrian volumes, train speeds, available sight distance, number of tracks, and other site-specific characteristics should be taken into account. Coordinate with the HQ Design Office Railroad Liaison early in the design process so that all relevant factors are considered and an agreement may be reached regarding the design of warning devices and crossing surfaces.



Pedestrian Railroad Warning Device Exhibit 1510-27

Except for crossings located within the limits of first-class cities,\* the Washington Utilities and Transportation Commission (WUTC) approves proposals for any new railroad at-grade crossings or changes to warning devices or geometry at existing crossings. Additionally, any project that requires the railroad to perform work such as installation of warning devices or crossing surfaces must obtain a railroad construction and maintenance agreement. Contact the HQ Design Office Railroad Liaison to coordinate with both the WUTC and the railroad company.

\*RCW 35.22.010: A first class city is a city with a population of ten thousand or more at the time of its organization or reorganization that has a charter adopted under Article XI, section 10, of the state Constitution.

*Note:* There are very few first-class cities in the state of Washington. Verify with the HQ Design Office Railroad Liaison.

## 1510.14 Pedestrian Grade Separations (Structures)

On the approach to a bridge that has a raised sidewalk, provide a ramp that transitions to the sidewalk from the paved shoulder. A ramp that transitions from a paved shoulder to a sidewalk on a bridge is to have a slope of 5% maximum and be constructed of asphalt or cement concrete. In addition to aiding pedestrian access, the ramp also serves as a roadside safety feature to mitigate the raised blunt end of the concrete sidewalk. If a pedestrian circulation path (such as a raised sidewalk or shared-use path) is located near the bridge, consider eliminating the gap between the bridge sidewalk and the pedestrian circulation path by extending the bridge sidewalk to match into the nearby pedestrian circulation path.

At underpasses where pedestrians are allowed, it is desirable to provide sidewalks and to maintain the full shoulder width. When bridge columns are placed on either side of the roadway, it is preferred to place the walkway between the roadway and the columns for pedestrian visibility and security. Provide adequate illumination and drainage for pedestrian safety and comfort.

In cases where there is a pedestrian <u>crash</u> history, and the roadway cannot be redesigned to accommodate pedestrians at grade, planners should consider providing a grade-separated pedestrian structure (see Exhibits 1510-28 and 1510-29). When considering a grade-separated pedestrian structure, determine whether the conditions that require the crossing are permanent. If there is likelihood that pedestrians will not use a grade separation, consider less-costly solutions.

Locate the grade-separated crossing where pedestrians are most likely to cross the roadway. A crossing might not be used if the pedestrian is required to deviate significantly from a more direct route.

It is sometimes necessary to install fencing or other physical barriers to channel the pedestrians to the structure and reduce the possibility of undesired at-grade crossings. *Note:* The HQ Bridge and Structures Office is responsible for the design of pedestrian structures.

Consider a grade-separated crossing where:

- There is moderate to high pedestrian demand to cross a freeway or expressway.
- There are large numbers of young children, particularly on school routes, who regularly cross high-speed or high-volume roadways.
- The traffic conflicts that would be encountered by pedestrians are considered unacceptable (such as on wide streets with high pedestrian volumes combined with high-speed traffic).
- There are documented <u>crashes</u> or close calls involving pedestrians and vehicles.

• One or more of the conditions stated above exists in conjunction with a well-defined pedestrian origin and destination (such as a residential neighborhood across a busy street from a school).

## 1510.14(1) Pedestrian Bridges

Pedestrian grade-separation bridges (see Exhibit 1510-28) are more effective when the roadway is below the natural ground line, as in a cut section. Elevated grade separations in cut sections, where pedestrians climb stairs or use long approach ramps, tend to be underused. Pedestrian bridges need adequate right of way to accommodate accessible ramp approaches leading up to and off of the structure. The bridge structure must comply with ADA requirements and meet the accessibility criteria for either a pedestrian circulation path (if the grade is 5% or less) or an access ramp (if the grade is greater than 5% but less than or equal to 8.3%), and must include a pedestrian access route. (See 1510.06 and 1510.07 for pedestrian circulation path and pedestrian access route accessibility criteria; see 1510.15(2) for access ramp accessibility criteria.)

For the minimum vertical clearance from the bottom of the pedestrian structure to the roadway beneath, see Chapter 720. The height of the structure can affect the length of the pedestrian ramp approaches to the structure. When access ramps are not feasible, provide both elevators and stairways.

Provide railings on pedestrian bridges. Protective screening is sometimes desirable to deter pedestrians from throwing objects from an overhead pedestrian structure (see Chapter 720).

The minimum clear width for pedestrian bridges is 8 feet. Consider a clear width of 14 feet where a pedestrian bridge is enclosed or shared with bicyclists, or equestrians, or if maintenance or emergency vehicles will need to access.



Pedestrian Bridges Exhibit 1510-28

## 1510.14(2) Pedestrian Tunnels

Tunnels are an effective method of providing crossings for roadways located in embankment sections. Well-designed tunnels can be a desirable crossing for pedestrians. When feasible, design the tunnel with a nearly level profile to provide an unobstructed line of sight from portal to portal (see Exhibit 1510-29). People may be reluctant to enter a tunnel with a depressed profile because they are unable to see whether the tunnel is occupied. Law enforcement also has difficulty patrolling depressed profile tunnels.

Provide vandal-resistant daytime and nighttime illumination within the pedestrian tunnel. Installing gloss-finished tile walls and ceilings can enhance light levels within the tunnel. The minimum overhead clearance for a pedestrian tunnel is 10 feet. The minimum width for a pedestrian tunnel is 12 feet. Consider a tunnel width between 14 and 18 feet depending on usage and the length of the tunnel.



Pedestrian Tunnel Exhibit 1510-29

Pedestrian tunnels need adequate right of way to accommodate accessible approaches leading to the tunnel structure. The tunnel structure must comply with ADA requirements and meet the accessibility criteria for either a pedestrian circulation path (if the grade is less than or equal to 5%) or an access ramp (if the grade is greater than 5% and less than or equal to 8.3%), and must include a pedestrian access route. (See 1510.06 and 1510.07 for pedestrian circulation path and pedestrian access route accessibility criteria; see 1510.15(2) for access ramp accessibility criteria.)

## 1510.15 Other Pedestrian Facilities

## 1510.15(1) Transit Stops and School Bus Stops

The location of transit stops is an important element in providing appropriate pedestrian facilities. (Coordinate with the local transit provider.) Newly constructed transit stops must conform to ADA requirements. Design newly constructed transit stops so that they are accessible from the sidewalk or paved shoulder. A transit stop on one side of a street usually has a counterpart on the opposite side because transit routes normally function in both directions on the same roadway. Provide adequate crossing facilities for pedestrians.

When locating a transit stop (see *Traffic Manual* 7.9), consider transit ridership and land use demand for the stop. Also, take into account compatibility with the following roadway/traffic characteristics:

- ADT
- Traffic speed
- Crossing distance
- Crash history
- Sight distance
- · Connectivity to a pedestrian access route
- Traffic generator density

If any of these suggests an undesirable location for a pedestrian crossing, consider a controlled crossing or another location for the transit stop. (See Chapter 530 for further information on bus stops on limited access facilities.)

When analyzing a transit stop location with high pedestrian <u>crash</u> frequency, take into account the presence of nearby transit stops and opportunities for pedestrians to cross the street in a reasonably safe manner. At-grade midblock pedestrian crossings may be effective at transit stop locations on roadways with lower vehicular volumes. Pedestrian grade separations are appropriate at midblock locations when vehicular traffic volumes prohibit pedestrian crossings at grade. (See the *Traffic Manual* for recommendations for marked crosswalks at unsignalized intersections.)

School bus stops are typically adjacent to sidewalks in urban areas and along shoulders in rural areas. Determine the number of children using the stop and provide a waiting area that allows the children to wait for the bus. Coordinate with the local school district. Because of their smaller size, children might be difficult for motorists to see at crossings or stops. Determine whether utility poles, vegetation, and other roadside features interfere with motorists' ability to see the children. When necessary, remove or relocate the obstructions or move the bus stop. Parked vehicles can also block visibility, and parking prohibitions might be advisable near the bus stop. Coordinate transit and school bus stop locations with the region Traffic Office.

# 1510.15(2) Access Ramps Serving Transit Stops, Park & Ride Lots, Rest Areas, Buildings, and Other Facilities

An access ramp (see Exhibit 1510-30) provides an accessible pedestrian route from a pedestrian circulation path to a facility such as a transit stop, park & ride lot, rest area, pedestrian overcrossing/undercrossing structure, or building. When the running slope is 5% or less, it can be designed as a pedestrian circulation path that includes a pedestrian access route. When the running slope is greater than 5% to a maximum of 8.3%, it must be designed as an access ramp. (See 1510.06 and 1510.07 for pedestrian circulation path and pedestrian access route accessibility criteria; see 1510.15(2)(a) for access ramp accessibility criteria.)

#### 1510.15(2)(a) Accessibility Criteria for Access Ramps

Access ramps are composed of one or more ramp segments interconnected by level landings. Unless superseded by the following specific accessibility requirements for access ramps, the accessibility requirements for pedestrian access routes also apply:

- Ramp segments shall have a maximum running slope of 8.3%.
- The cross slope of ramp segments shall be 2% maximum.
- The minimum clear width of ramps is 4 feet; however, it is desirable to match the width of the connecting pedestrian facility.
- The rise for any ramp segment shall be 30 inches maximum.
- A level landing (2% maximum running and cross slopes) shall be provided at the top and bottom of each access ramp segment.
- An access ramp landing's clear width shall be at least as wide as the widest ramp segment leading to the landing.
- An access ramp landing's length shall be 5 feet minimum.
- Access ramps that change direction between ramp segments at landings shall have a level landing 5 feet minimum width by 5 feet minimum length.
- All access ramp segments with a rise greater than 6 inches shall have ADA-compliant handrails (see 1510.15(3) for handrail accessibility criteria).

Provide edge protection complying with one of the two following options on each side of access ramp segments:

- The surface of the ramp segment and landing shall extend 12 inches minimum beyond the inside face of the handrail.
- A curb or barrier shall be provided that does not allow the passage of a 4-inch-diameter sphere, where any portion of the sphere is within 4 inches of the ramp/landing surface.



Access Ramp With Accessible Handrails Exhibit 1510-30

## 1510.15(3) Railings and Handrails for Pedestrian Facilities

Accessible handrails are required on stairs and also on access ramps that have a rise greater than 6 inches (see 1510.15(2)(a) for access ramp accessibility criteria). If the height of a drop-off (typically greater than 30 inches) adjacent to a pedestrian facility necessitates the need to protect pedestrians from falls, then a more robust railing system designed for fall protection should be used. If the drop-off is adjacent to either a stairway or an access ramp with a rise greater than 6 inches, then a combined railing system that meets the requirements for both accessibility and fall protection must be used.

## 1510.15(3)(a) Fall Protection Railing

Railing designed for fall protection alone is typically placed adjacent to pedestrian facilities other than stairs or access ramps to prevent pedestrians or bicyclists from falls. The minimum railing height for pedestrian fall protection is 42 inches. For facilities where bicycle traffic is anticipated, such as on a grade-separation structure on a shared-use facility (see Chapter 1515), the minimum railing height for bicyclist fall protection is 54 inches.

#### 1510.15(3)(b) Accessible Fall Protection Railing

When fall protection is needed adjacent to stairs or an access ramp that has a rise greater than 6 inches, then a combined railing system that meets both the accessibility criteria for handrail outlined in 1510.15(3)(d) and the requirements for fall protection must be used. The minimum railing height for pedestrian fall protection is 42 inches. For facilities where bicycle traffic is anticipated, such as on the approach to a grade-separation structure on a shared-use facility (see Chapter 1515), the minimum railing height for bicyclist fall protection is 54 inches.

#### 1510.15(3)(c) Accessible Handrail

Accessible handrail meeting the accessibility criteria listed in 1510.15(3)(d) that is not designed to provide fall protection is to be used adjacent to stairs or access ramps that have a rise greater than 6 inches at locations where robust fall protection is not needed.

#### 1510.15(3)(d) Accessibility Criteria for Handrail

The following accessibility criteria apply to all handrail installations provided at stairs and access ramps that have a rise greater than 6 inches.

#### 1. Height

- The top of handrail gripping surfaces shall be 34 inches minimum and 38 inches maximum vertically above walking surfaces, stair nosings, and ramp surfaces.
- The mounting height of the handrail shall also be at a consistent height.

#### 2. Gripping Surface

- Clearance between handrail gripping surfaces and adjacent surfaces shall be 1½ inches minimum.
- Handrail gripping surfaces shall be continuous along their length and shall not be obstructed along their tops or sides.
- The bottoms of handrail gripping surfaces shall not be obstructed for more than 20% of their length.
- Where provided, horizontal projections shall be located 1<sup>1</sup>/<sub>2</sub> inches minimum below the bottom of the handrail gripping surface.
- Handrail gripping surfaces with a circular cross section shall have an outside diameter between 1¼ inches minimum and 2 inches maximum.
- Handrail gripping surfaces with a noncircular cross section shall have a perimeter dimension between 4 inches minimum and 6<sup>1</sup>/<sub>4</sub> inches maximum, and a cross section dimension of 2<sup>1</sup>/<sub>4</sub> inches maximum.
- Handrail gripping surfaces and the surfaces adjacent to them shall be free of sharp or abrasive elements and shall have rounded edges.
- Handrails shall not rotate in their fittings.

#### 3. Placement and Continuity

- Handrails shall be provided on both sides of access ramps and stairs.
- Handrails shall be continuous within the full length of each access ramp run or stair flight.
- Inside handrails on switchback or dogleg access ramps and stairs shall be continuous between runs or flights.

#### 4. Extensions

- Access ramp handrails shall extend horizontally above the landing for 12 inches minimum beyond the top and bottom of ramp runs.
- At the top of a stair flight, handrails shall extend horizontally above the landing for 12 inches minimum beginning directly above the first riser nosing.

- At the bottom of a stair flight, handrails shall extend at the slope of the stair flight for a horizontal distance at least equal to one tread depth beyond the last riser nosing.
- Handrail extensions shall return to a wall, guard, or the landing surface, or shall be continuous to the handrail of an adjacent access ramp run or stair flight.

*Exception:* Handrail extensions shall not be required for continuous handrails at the inside turn of switchback or dogleg access ramps or stairs.

## 1510.15(4) Other Pedestrian Facilities, Features, and Elements

This chapter covers the accessibility criteria for the most commonly encountered pedestrian design elements in the public right of way. However, there are ADA requirements that apply to any feature or element for pedestrian use, such as doorways, elevators, stairs, call boxes, and drinking fountains. For accessibility criteria for less commonly encountered pedestrian design elements, consult the applicable federal guidance document(s) listed in 1510.02(2).

## 1510.16 Illumination and Signing

In Washington State, the highest number of <u>crashes</u> between vehicles and pedestrians tends to occur during November through February, when there is poor visibility and fewer daylight hours. Illumination of pedestrian crossings and other walkways is an important design consideration because lighting has a major impact on a pedestrian's safety and sense of security. Illumination provided solely for vehicular traffic is not always effective in lighting parallel walkways for pedestrians. Consider pedestrian-level (mounted at a lower level) lighting for pedestrian circulation paths, intersections, and other pedestrian crossing areas with high nighttime pedestrian activity, such as shopping districts, transit stops, schools, community centers, and other major pedestrian generators or areas with a history of pedestrian <u>crashes</u>. (See Chapter 1040 for design guidance on illumination, and Chapter 1020 and the MUTCD for pedestrian-related signing.)

## 1510.17 Work Zone Pedestrian Accommodation

While Title II of the ADA requires that a public entity maintain its pedestrian facilities in operable working condition, including maintenance of their accessibility features, construction and maintenance activities often temporarily disrupt these facilities. When this occurs, provide access and mobility for pedestrians through and around work zones (see Exhibit 1510-31). Address this in the temporary traffic control plans if the project occurs in a location accessible to pedestrians. The designer must determine pedestrian needs in the proposed work zone during the public input process and through field visits.

Detailed guidance on work zone pedestrian accommodation can be found in the WSDOT *Field Guide for Accessible Public Rights of Way*, the MUTCD, and Chapter 1010.

Some work zone considerations include:

- Separate pedestrians from conflicts with work zone equipment and operations.
- Separate pedestrians from traffic moving through or around the work zone.
- Provide pedestrians with alternate routes that have accessible and convenient travel paths that duplicate, as closely as feasible, the characteristics of the existing pedestrian facilities.

Provide walkways that are clearly marked and pedestrian barriers that are continuous, rigid, and detectable to vision-impaired persons who navigate with a cane. Also, keep:

- The pedestrian head space clear.
- Walkways free from pedestrian hazards such as holes, debris, and abrupt changes in grade or terrain.
- Access along sidewalks clear of obstructions such as construction traffic control signs.
- A minimum clear width path throughout: 4 feet for pedestrians or 10 feet for pedestrians and bicyclists.

Temporary pedestrian facilities within the work zone must meet accessibility criteria to the maximum extent feasible. (See 1510.06 and 1510.07 for pedestrian circulation path and pedestrian access route accessibility criteria.)

Consider the use of flaggers if pedestrian generators such as schools are in the work zone vicinity. Consider spotters who are prepared to help pedestrians through the work zone.

Provide for advance public notification of sidewalk closures in the contract special provisions and plans.

Where transit stops are affected or relocated because of work activity, provide an accessible route to temporary transit stops.



Meets ADA requirements

Does not meet ADA requirements

#### Work Zones and Pedestrian Facilities Exhibit 1510-31

## 1510.18 Documentation

Refer to Chapter 300 for design documentation requirements.